Financial Conduct Authority



Credit Card Market Study

Annex 4: Behavioural trials

July 2016

Overview

- 1. This annex outlines how we plan to conduct trials to change consumer credit card repayment choices. The trial is being designed informed by the behavioural economics literature and will examine whether changes to the way repayment options are presented and the information consumers have about the benefits of repaying quicker can encourage consumers to make more active repayment choices expected to result in significantly and sustainably higher credit card repayments. This annex covers:
 - The aims of the trial;
 - Data analysis of credit card repayments; and
 - A review of behavioural economics and psychology influencing consumer repayment decisions.

Trial aims

- 2. This trial is aiming to test if we can get consumers to actively engage when choosing the amount to repay on their credit card, and by doing so achieve two observable shifts in credit card repayments:
 - Achieve a significant and sustainable reduction in the proportion of repayments at the contractual minimum;
 - Achieve a significant and sustainable increase in the nominal value of credit card repayments across credit card users (excluding credit card transactors and those in persistent arrears).
- 3. We are intending to trial a number of treatments and observe the extent to which this results in consumer benefits such as lower interest charges, faster repayment of debt, improvement in customers' creditworthiness, and reducing the likelihood of default.
- 4. If the trial is effective at achieving its objectives of increasing credit card repayments this will be assessed against a wider portfolio of consumer outcomes. This is focused in particular on examining potential unintended consequences, such as consumers taking out higher cost debt elsewhere, going into arrears on other products or self-reporting significantly increased financial distress.

Data analysis of credit card repayments

- 5. Using the account-level data the FCA collected as part of the market study, figure 1 shows the distribution of credit card repayments in 2014 which follows a similar pattern to that found in US data by Keys & Wang (2014).¹ Of credit card repayments in 2014, our analysis finds approximately:
 - 28% fully repaid outstanding balances (bar labelled `full' in Figure 1);
 - 25% made repayments at the contractual minimum (bar labelled '0' in Figure 1)²;
 - 15% did not meet the contractual minimum (bar labelled 'arrears' in Figure 1);

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¹ Keys, Benjamin J. & Wang, Jialan (2014) Perverse nudges: minimum payments and debt paydown in consumer credit cards https://www.economicdynamics.org/meetpapers/2014/paper 323.pdf

² This includes repayments which exactly match the contractual minimum as well as those who repay less than 1 percentage point above the contractual minimum.

• 32% paid above the contractual minimum but less than the full outstanding balance.



*Figure 1. Distribution of UK credit card repayments in 2014 relative to the contractual minimum*³

- 6. The research of Gathergood, Stewart et al. (2016), which used a sample of UK credit card data, found the distributions of repayments to be noticeably different for credit cards depending upon whether they are signed-up to a direct debit. Their research showed that approximately 75% of consumers identified as being 'systematic minimum repayers' had a direct debit set to the contractual minimum.⁴ Their analysis found that for credit card accounts with direct debits set to the contractual minimum the full balance was almost never repaid.
- 7. The FCA's analysis has shown the majority of repayments are not made by direct debit, however, this repayment channel has grown in popularity over the last five years especially direct debits set to the contractual minimum. As of January 2015, approximately 42% of credit cards made repayments via direct debit and 31% via direct debit set to the contractual minimum.
- 8. From analysing the data collected as part of the market study and speaking with credit card lenders, we know there are significant variations across credit card lenders in the take up of direct debit as the primary means of payment. Of those who do not repay via direct debit the payment mechanism also varies significantly between lenders. This is most noticeable for the use of mobile apps, which firms have reported is a growing channel for credit card repayments. However, not all credit card providers currently have this repayment channel.

³ Analysis uses credit card data from 5 million customers as used in credit card market study affordability analysis. This distribution excludes repayment months where credit cards were charged-off or had no activity (£0 statement balance and £0 spending).

⁴ Recreating the definition used in the Credit Card Market Study Interim Report as customers who made 9 or more minimum repayments a year while incurring interest costs.

Behavioural economics & psychology of repayment decisions

9. Based on the framework set out in FCA Occasional Paper 1 and the academic literature reviews commissioned as part of the credit card market study the FCA is designing remedies based on the behavioural biases we expect are likely to impact consumer credit card repayment decisions.⁵

Anchoring

- 10. If consumers were 'economically rational', making decisions after accurately assessing all relevant current and future costs and benefits, their financial choices would be unaffected by how information is presented (Campbell et al., 2011 & Campbell, 2016).⁶ Literature on this topic indicates that consumers do not always appear to make economically rational decisions and are affected by how repayment options are presented. In particular, consumer decision making can be affected by 'anchoring' whereby the presentation of particular pieces of information, which could be intended to help consumer's choices or may be random, heavily bias the decisions taken (Tverksy & Kahneman, 1974, Mussweiler & Strack, 2000, Ariely, Lowenstein & Prelec, 2003).⁷
- 11. Research by Neil Stewart, corroborated by subsequent research, found that consumer repayment choice appears to be influenced by the minimum repayment option which anchors repayments downwards (Stewart, 2009 & Navarro-Martinez et al., 2011, Jiang & Dunn, 2013, Which, 2015).⁸ This research finds the lower the

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^{\scriptscriptstyle 5} Erta, K. & Hunt, S. & Iscenko, Z. & Brambley, W. (2013) Applying behavioural economics at the Financial
 Conduct Authority. Financial Conduct Authority Occasional Paper No.1, April 2013.
 https://www.fca.org.uk/static/documents/occasional-papers/occasional-paper-1.pdf &
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<sup>6</sup> Campbell, J. & Jackson, H. & Madrian, B. & Tufano, P. (2011) Consumer Financial Protection. Journal of
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 Navarro-Martinez, D. & Salisbury, L. & Lemon, K. & Stewart, N. & Matthews, W. & Harris, A. (2011)
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 http://journals.ama.org/doi/abs/10.1509/jmkr.48.SPL.S60
 Jiang, S. & Dunn, L. (2013) New evidence on credit card borrowing and repayment patterns. Economic
 Inquiry: January 2013, Vol. 51, Issue 1, pp. 394-407.
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7295.2012.00456.x/abstract; jsessionid=B922A5B3AFDBD57CEA38BA2720C63A90.f03t02 Which (2015) Credit card briefing.

http://www.staticwhich.co.uk/documents/pdf/which-briefing-into-the-credit-card-market-418203.pdf

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required minimum repayment, the lower the actual repayment made. It also finds evidence that the presence of a minimum repayment option being displayed had a large effect reducing the repayment amounts. These effects were so large that additional disclosure alongside displaying the minimum repayment option did not eliminate the negative effects arising from the minimum repayment anchor.

Which? research on consumer understanding of minimum repayments

In 2015 Which? carried out a survey of 2,218 adults living in Great Britain to examine their understanding and perceptions of minimum repayments.

The research showed that most credit card users do not understand the cost implications of repaying the minimum or how long it would take to pay off debts at this level. When informed that a \pm 500 balance would take more than 12 years to clear through minimum repayments, approximately three quarters (73%) of minimum repayers reported that this was longer than they had expected. The research also found that there was very little understanding of the cost implications of such a balance.

The research also found that those who choose to repay the minimum for their own cards do not understand the concept. Half of all minimum repayers (48%) thought that the minimum repayment level is recommended by their credit card provider, whilst half (50%) also considered that most people repaid the minimum amount.

Present-biased consumers

12. Behavioural literature has repeatedly shown how consumers often make decisions to provide gratification 'now' and postpone costs until later (Laibson, Repetto & Tobacman, 2007).¹⁰ Such decision-making is time-inconsistent and incoherent with traditional, economic rational economic models of consumer behaviour and instead requires behaviourally-informed models of consumer behaviour as proposed by Laibson (1997) and analysed in Heidhues & Koszegi (2010), Shui & Ausubel (2005) & DellaVigna & Malmendier (2004).¹¹ Consumers are tempted to repay less of their debt now and put off repaying more debt until later with the result being increased

http://harbaugh.uoregon.edu/Readings/Time/Laibson%201997%20QJE,%20Golden%20eggs%20and%2 0hyperbolic%20discounting.pdf

Heidhues, P. & Koszegi, B. (2010) Exploiting naïveté about self-control in the credit market. American Economic Reviews, Vol. 100, No. 5, December 2010.

https://www.aeaweb.org/articles?id=10.1257/aer.100.5.2279

Shui, H. & Ausubel, L. (2005) Time inconsistency in the credit card market. Working Paper.

http://eml.berkeley.edu/~webfac/dellavigna/e218 f05/ausubel.pdf

DellaVigna, S. & Malmendier, U. (2004) Contract design and self-control: theory and evidence. Quarterly Journal of Economics, 119 (2): 353-402.

http://eml.berkeley.edu/~ulrike/Papers/gjec 119 2 353 0.pdf

⁹ Which (2015) Credit card briefing. <u>http://www.staticwhich.co.uk/documents/pdf/which-briefing-into-the-credit-card-market-418203.pdf</u>

¹⁰ Laibson, D. Repetto, A. & Tobacman, J. (2007) Estimating discount functions with consumption choices over the lifecycle. National Bureau of Economic Research (NBER) Working Paper 13314, August 2007. <u>http://scholar.harvard.edu/files/laibson/files/estimating discount functions with consumption choices</u> <u>over the lifecycle.pdf?m=1360041246</u>

¹¹ Laibson, D. (1997) Golden eggs and hyperbolic discounting. Quarterly Journal of Economics, 112 (2): 443-478.

interest costs of borrowing. Analysis by Agarwal et al. (2015) of the US CARD Act disclosures on statements designed to address this issue found these only slightly increased repayments; however, there may be more salient ways to present information to be more effective.¹²



¹² Agarwal, S. & Chomsisengphet, S. & Mahoney, N. & Stroebel, J. (2015) Regulating consumers financial products: Evidence from credit cards. Quarterly Journal of Economics, 130 (1): 111-164. <u>http://qje.oxfordjournals.org/content/130/1/111.full.pdf?etoc</u>

Inertia and limited attention

13. Consumers can suffer from inertia, failing to take action, and inattention, having limited capacity for decision making and may not pay full attention to the decisions they need (FCA Occasional Paper 7, Andersen et al., 2015).¹³ In the credit card market we are concerned that groups of consumers may not be making active choices of repayment amounts and instead defaulting to choose the minimum repayment option, particularly when making repayments via direct debit. This may result in high borrowing costs and limited paydown of credit card debts.

 ¹³ Adams, P. & Hunt, S. & Vale, L. & Zaliaskus, R. (2015) Stimulating interest: Reminding savers to act when rates decrease. Financial Conduct Authority Occasional Paper No. 7. <u>https://www.fca.org.uk/static/documents/occasional-papers/occasional-paper-7.pdf</u>
 Andersen, S. & Campbell, J. & Meisner-Nielson, K. & Ramadorai, T. (2014) Inattention and inertia in household finance. Evidence from the Danish mortgage market. <u>https://www.aeaweb.org/aea/2015conference/program/retrieve.php?pdfid=515</u>

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