

Overdrafts and coronavirus: updated temporary guidance for firms

July 2020

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- 1.1 This guidance was updated on 1 July 2020 with effect from 3 July 2020. It replaces our previous "Overdrafts and coronavirus: temporary guidance for firms" from that date, except that firms should continue to comply with Measure 2 of that guidance for the 3-month period originally set out. Unless renewed or updated, this guidance expires on 31 October 2020. Guidance is relevant to firm behaviour only to the extent it is current at the time of the behaviour in question. However, where a customer is receiving help with the cost of overdraft borrowing under this guidance for a period that continues beyond 31 October 2020 in accordance with paragraph 1.20, the firm should continue to support them until the end of that period.
- 1.2 This guidance applies to:
 - A firm with permission to accept deposits and which provides a current account with an overdraft facility.
 - Primary personal current accounts. A primary account is the account into which a
 customer would usually receive, or would have received, their main source of
 income. Main source of income would normally include salary, wages (whether
 employed or self-employed) or pension payments.
 - This guidance applies to EEA firms who currently passport into the UK.
 - This guidance does not apply to private banks and credit unions.
- 1.3 This guidance applies in the exceptional circumstances arising out of the coronavirus pandemic (Covid-19) and its impact on the financial situation of overdraft customers. It is not intended to have any relevance in circumstances other than those related to coronavirus.
- 1.4 This guidance sets out our expectation that firms provide, for a temporary period only, exceptional and immediate support to consumers facing temporary difficulties with their finances, or who can reasonably expect to face temporary difficulties with their finances, due to circumstances arising out of coronavirus. It is intended to provide relief to those who might be having difficulties due to a loss of or reduction in their income (or income of other members of their household) or to those who reasonably expect to experience such difficulties.
- 1.5 When implementing this guidance, firms should take account of the particular needs of their vulnerable customers. If using digital channels, firms should make it easy for customers less able to use these to access alternatives.
- 1.6 We recognise that, for many customers, current account overdraft facilities are likely to be the easiest and quickest way to access emergency funds to cover a temporary shortfall in

- income and to meet essential expenditure. However, we also recognise that overdraft facilities are not an appropriate means to manage long-term financial difficulty and wish to guard against future over-indebtedness.
- 1.7 This guidance builds on <u>Principle 6</u> ('A firm must pay due regard to the interests of its customers and treat them fairly'), <u>Principle 7</u> ('A firm must pay due regard to the information needs of its clients, and communicate information to them in a way which is clear, fair and not misleading) as well as rules in <u>CONC 5C</u> and <u>CONC 5D</u>.
- 1.8 This guidance is potentially relevant to enforcement cases and we may take it into account when considering whether it could reasonably have been understood or predicted at the time that the conduct in question fell below the standards required by Principle 6, Principle 7 and CONC.
- 1.9 Firms should make clear in their communications including on their websites that those arranged overdraft customers experiencing temporary difficulties with their finances, or who reasonably expect to encounter temporary difficulties with their finances, due to the impact of coronavirus can benefit from reduced overdraft costs where eligible, as set out below.
- 1.10 If, during an interaction between the firm and an arranged overdraft customer (for example where the firm contacts the customer under our repeat use rules), the customer provides information suggesting that the customer may be eligible for support under this guidance, the firm should ask whether the customer would be interested in support through reduced overdraft costs.
- 1.11 There is no expectation under this guidance that the firm investigates the circumstances surrounding a request for support before agreeing it. Firms can, however, choose to make the enquiries they consider necessary in order to satisfy themselves that the customer is eligible for support and to identify whether the customer would benefit from any further support, provided that this does not cause undue delay.
- 1.12 A firm should not reduce the credit limit or suspend or remove the overdraft facility of a customer entitled to help under this guidance if that reduction, suspension or removal would cause financial hardship to the customer.
- 1.13 This guidance does not apply to Basic Bank Accounts.
- 1.14 If you have any questions or concerns about this guidance, contact us.

Help with the cost of overdraft borrowing for those in temporary difficulty

- 1.15 Where a firm provides an arranged overdraft to a customer on their primary personal current account, and the customer has temporary difficulties with their finances, or reasonably expects to have temporary difficulties with their finances, due to the impacts of coronavirus, the firm should, at the customer's request, assist the customer in the following way:
 - No interest should be payable in respect of up to £500 of the balance of the arranged overdraft.
 - In the case of an arranged overdraft with a limit of £500 or below, the entire balance should be interest-free.
 - Where an arranged overdraft has a limit of over £500, firms should not charge interest on the first £500 irrespective of whether the balance exceeds that amount.
 - In addition, where an arranged overdraft has a limit of over £500, firms should, where appropriate, support the customer with the cost of any borrowing that is in excess of this amount, as further described below. In the remainder of this guidance we refer to this as "top-up support".
- 1.16 The period during which eligible customers should be able to request this assistance runs until 31 October 2020. Where the customer has not previously had support, that assistance should last for an initial period of 3 months from the time the customer requests it. Where a customer is receiving or has received an initial 3 months support (whether under this revised guidance or under our previous guidance) the customer is eligible to receive a further 3 months support on request beginning from the time the customer requests it, or the expiry of the initial period of support, whichever is later. This means that the assistance could continue beyond the point where the window for requesting this assistance expires.
- 1.17 Firms may instead choose to extend the interest free amount and (for overdrafts with a limit in excess of this) top-up support to all customers with an arranged overdraft on their primary current account without the need for a request. This may be for a fixed period in the calendar that is the same for all customers. Firms may do this for the interest free amount even where providing top-up support for borrowing above this amount only to customers who request it.
- 1.18 Where a firm is already providing an interest free amount to all its arranged overdraft customers, the firm can either extend the support for a further 3 months automatically (so that it is available to all customers during a total period of 6 months) or choose to move from offering the interest free amount to all customers to offering it only to eligible customers who request it.

- 1.19 Where firms have previously required customers to request interest free borrowing on an individual basis, firms may choose to automatically extend this support (with or without the addition of top-up support) for a further 3 month period without further request by the customer, or may require customers experiencing or expecting to experience temporary difficulties with their finances as a result of circumstances related to coronavirus who wish to continue to receive ongoing support to re-apply.
- 1.20 Where a firm is not automatically extending the duration of the interest free amount for all customers currently receiving it, it should take reasonable steps to inform customers before their initial period of support expires about the availability of ongoing support and how to access it.
 - Where the firm offered support only to those customers who requested it, this should take the form of communication with the customer in good time before their period of support expires. This can be through digital channels.
 - Where the firm offered the interest free amount to all customers this may be by publishing it in a prominent and easily accessible way designed to bring it to the attention of customers.
- 1.21 For customers who are experiencing temporary difficulties with their finances, or who reasonably expect to have such difficulties as a result of circumstances related to coronavirus, firms should ensure that the cost of borrowing in excess of the £500 interest free amount has particular regard to the need to provide them with financial assistance at this time.
- 1.22 The cost of the overdraft for these customers should be no higher than the customer was expected to pay (taking into account any non-contractual waivers of interest) when this revised guidance came into force.
- 1.23 Before taking steps that could increase the costs of these customers' overdrafts (taking into account any non-contractual waivers of interest), a firm should ensure that it has allowed a reasonable period for eligible customers to request the top-up support.
- 1.24 Those experiencing temporary difficulties with their finances, or who reasonably expect to encounter temporary difficulties with their finances, as a result of circumstances related to coronavirus, may benefit from further support in addition to the help with overdraft costs set out above, particularly where:
 - in light of their temporary circumstances their overdraft remains unaffordable to them even with the benefit of the help set out above, or
 - the customer is likely to make substantial use of their overdraft in a way that may result in high cumulative charges that are harmful.
- 1.25 Where during an interaction between such a customer and the firm, the customer requests additional help, or provides information suggesting they may need additional support, the firm should, where appropriate:
 - Offer further support with the cost of the overdraft, such as further reducing interest or waiving interest and other charges (where applicable); and/or

- Offer a structured repayment programme. This repayment programme might be implemented by way of a repayment plan on the overdraft facility, supported by the firm or by way of transfer of overdraft debt (full or part) to a personal loan at a rate of interest lower than they would have been expected to pay on the overdraft (noting the requirement to assess affordability if a personal loan is provided).
- 1.26 Customers may apply for new or increased overdraft facilities in the normal manner. The provision of new or increased arranged overdraft facilities is subject to the standard creditworthiness assessment by lenders. In carrying out this assessment lenders should take into account individual circumstances especially during this exceptional period.
- 1.27 Creditworthiness assessments can look beyond current stressed circumstances if it is reasonable to expect the customer's financial position will improve in the future and can take account of historic information. New customers, and existing customers who are offered a new or increased overdraft, should be eligible for the same assistance as existing customers of the firm.
- 1.28 We would expect that customers' access to, and use of, an overdraft facility will be reported on their credit file in the usual way.

Debt help and money guidance

- 1.29 We are providing this guidance on debt help and money guidance to assist firms to help customers in financial difficulty during coronavirus. Firms should have regard to Principle 7 in any communication with their customers. They should also have regard to relevant parts in CONC, in particular, CONC 7.3.7A G and CONC 5D.3.2R (2).
- 1.30 When firms have contact with customers seeking support under this guidance, or customers whose support with overdraft costs is coming to an end, firms should help those customers to understand what types of debt help and money guidance are available. This should include alerting customers to the availability of free and impartial debt advice and providing contact details for not-for-profit debt advice bodies.
- 1.31 Firms can do this by providing the customer with a link to our information page <u>'Dealing with financial difficulties during the coronavirus pandemic'</u> and signposting them to the Money <u>Advice Service's Money Navigator tool</u> (link is external). Firms should encourage customers to access the help that the customer feels best suits their circumstances.
- 1.32 Some customers experiencing short-term difficulty may feel that they are able to deal with their own debts without the need for full debt advice. For these customers, the firm may also wish to:
 - Suggest the customer work out a budget. Firms may find it helpful to refer customers to resources mentioned in our information page referred to above.
 - Firms may wish to offer advice about adjusting payment dates or setting up alerts to assist with money management.
 - Explain to the customer that, for most people, it makes sense to pay essential expenses and priority debts before any discretionary expenses or non-priority debts. To see if this is right for them customers can refer to online guides such as the Money Advice Service 'How to prioritise your debts' page (link is external).
 - Recommend the customer contacts all their creditors to discuss their repayments.

Firms acting in line with this guidance should have regard to chapter 17 of PERG in <u>our Handbook</u> which provides guidance on the regulated activity of debt counselling.

Interaction with Handbook rules

1.33 Where a customer is in arrears, or is identified by the firm as a repeat user showing signs of actual or potential financial difficulties in circumstances other than those related to coronavirus our existing forbearance and repeat use rules and guidance in CONC continue to apply.

Transitional Support under CONC 5C.4

- 1.34 CONC 5C.4.1R requires that where a firm makes a change or has made a change to its charging structure in response to the rules set out in PS19/16, it must ensure it considers the impact of that change on existing customers, including those with large arranged overdraft balances, and, where appropriate, treat these customers with forbearance and due consideration. This applies regardless of whether their finances have been adversely impacted by coronavirus.
- 1.35 This is of continuing relevance where a firm has, in response to our coronavirus guidance, temporarily suspended the application of the overdraft interest rates that would have formed part of the new pricing structure. Firms should complete delivery of any planned programme of support for customers when this temporary suspension comes to an end.

Overdraft Repeat use rules under CONC 5D

- 1.36 Firms should continue to develop and apply their repeat use strategy during the current time, to ensure that those customers who require support to address harmful repeat use continue to receive it regardless of whether their finances have been adversely impacted by coronavirus. The rules require firms to take steps to identify these customers and then help them to reduce their overdraft use.
- 1.37 As outlined in <u>CONC 5D.1.1</u>, repeat use refers to a pattern of overdraft use where the frequency and depth of use may result in high cumulative interest charges that are harmful to the customer or indicate that the customer is experiencing or at risk of financial difficulties.
- 1.38 Firms should already have their own strategies for addressing harm from repeat use in place. These strategies are required to be monitored and periodically reviewed to ensure they remain effective. It is likely to be appropriate for firms to do so now in light of the present exceptional circumstances. In particular firms should review their strategies to ensure they are ready to identify customers who may suffer harm from repeat use when any temporary support provided to them is withdrawn.
- 1.39 <u>CONC 5D.2.3</u> is particularly relevant at this time. This allows firms to decide the frequency with which it reviews previous overdraft use and the length of the preceding period of

overdraft use that it considers. In current circumstances, with many consumers experiencing sudden income shocks it may be appropriate to reduce the periods of time of overdraft use that the firm considers necessary to determine that there is a pattern of repeat use that could be a sign of actual or potential financial difficulties.